

105TH CONGRESS
1ST SESSION

S. 569

To amend the Indian Child Welfare Act of 1978, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 14, 1997

Mr. MCCAIN (for himself, Mr. CAMPBELL, Mr. DOMENICI, and Mr. DORGAN)
introduced the following bill; which was read twice and referred to the
Committee on Indian Affairs

A BILL

To amend the Indian Child Welfare Act of 1978, and for
other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; REFERENCES.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Indian Child Welfare Act Amendments of 1997”.

6 (b) **REFERENCES.**—Whenever in this Act an amend-
7 ment or repeal is expressed in terms of an amendment
8 to or repeal of a section or other provision, the reference
9 shall be considered to be made to a section or other provi-

1 sion of the Indian Child Welfare Act of 1978 (25 U.S.C.
2 1901 et seq.).

3 **SEC. 2. EXCLUSIVE JURISDICTION.**

4 Section 101(a) (25 U.S.C. 1911(a)) is amended—

5 (1) by inserting “(1)” after “(a)”; and

6 (2) by striking the last sentence and inserting
7 the following:

8 “(2) An Indian tribe shall retain exclusive jurisdiction
9 over any child custody proceeding that involves an Indian
10 child, notwithstanding any subsequent change in the resi-
11 dence or domicile of the Indian child, in any case in which
12 the Indian child—

13 “(A) resides or is domiciled within the reserva-
14 tion of the Indian tribe and is made a ward of a
15 tribal court of that Indian tribe; or

16 “(B) after a transfer of jurisdiction is carried
17 out under subsection (b), becomes a ward of a tribal
18 court of that Indian tribe.”.

19 **SEC. 3. INTERVENTION IN STATE COURT PROCEEDINGS.**

20 Section 101(c) (25 U.S.C. 1911(c)) is amended by
21 striking “In any State court proceeding” and inserting
22 “Except as provided in section 103(e), in any State court
23 proceeding”.

24 **SEC. 4. VOLUNTARY TERMINATION OF PARENTAL RIGHTS.**

25 Section 103(a) (25 U.S.C. 1913(a)) is amended—

1 (1) by inserting “(1)” before “Where”;

2 (2) by striking “foster care placement” and in-
3 serting “foster care or preadoptive or adoptive place-
4 ment”;

5 (3) by striking “judge’s certificate that the
6 terms” and inserting the following: “judge’s certifi-
7 cate that—

8 “(A) the terms”;

9 (4) by striking “or Indian custodian.” and in-
10 serting “or Indian custodian; and”;

11 (5) by inserting after subparagraph (A), as des-
12 ignated by paragraph (3) of this subsection, the fol-
13 lowing new subparagraph:

14 “(B) any attorney or public or private agency
15 that facilitates the voluntary termination of parental
16 rights or preadoptive or adoptive placement has in-
17 formed the natural parents of the placement options
18 with respect to the child involved, has informed
19 those parents of the applicable provisions of this
20 Act, and has certified that the natural parents will
21 be notified within 10 days of any change in the
22 adoptive placement.”;

23 (6) by striking “The court shall also certify”
24 and inserting the following:

25 “(2) The court shall also certify”;

1 (7) by striking “Any consent given prior to,”
2 and inserting the following:

3 “(3) Any consent given prior to,”; and

4 (8) by adding at the end the following new
5 paragraph:

6 “(4) An Indian custodian who has the legal authority
7 to consent to an adoptive placement shall be treated as
8 a parent for the purposes of the notice and consent to
9 adoption provisions of this Act.”.

10 **SEC. 5. WITHDRAWAL OF CONSENT.**

11 Section 103(b) (25 U.S.C. 1913(b)) is amended—

12 (1) by inserting “(1)” before “Any”; and

13 (2) by adding at the end the following new
14 paragraphs:

15 “(2) Except as provided in paragraph (4), a consent
16 to adoption of an Indian child or voluntary termination
17 of parental rights to an Indian child may be revoked, only
18 if—

19 “(A) no final decree of adoption has been en-
20 tered; and

21 “(B)(i) the adoptive placement specified by the
22 parent terminates; or

23 “(ii) the revocation occurs before the later of
24 the end of—

1 “(I) the 180-day period beginning on the
 2 date on which the Indian child’s tribe receives
 3 written notice of the adoptive placement pro-
 4 vided in accordance with the requirements of
 5 subsections (c) and (d); or

6 “(II) the 30-day period beginning on the
 7 date on which the parent who revokes consent
 8 receives notice of the commencement of the
 9 adoption proceeding that includes an expla-
 10 nation of the revocation period specified in this
 11 subclause.

12 “(3) The Indian child with respect to whom a revoca-
 13 tion under paragraph (2) is made shall be returned to the
 14 parent who revokes consent immediately upon an effective
 15 revocation under that paragraph.

16 “(4) Subject to paragraph (6), if, by the end of the
 17 applicable period determined under subclause (I) or (II)
 18 of paragraph (2)(B)(ii), a consent to adoption or voluntary
 19 termination of parental rights has not been revoked, be-
 20 ginning after that date, a parent may revoke such a con-
 21 sent only—

22 “(A) pursuant to applicable State law; or

23 “(B) if the parent of the Indian child involved
 24 petitions a court of competent jurisdiction, and the
 25 court finds that the consent to adoption or voluntary

1 termination of parental rights was obtained through
2 fraud or duress.

3 “(5) Subject to paragraph (6), if a consent to adop-
4 tion or voluntary termination of parental rights is revoked
5 under paragraph (4)(B), with respect to the Indian child
6 involved—

7 “(A) in a manner consistent with paragraph
8 (3), the child shall be returned immediately to the
9 parent who revokes consent; and

10 “(B) if a final decree of adoption has been en-
11 tered, that final decree shall be vacated.

12 “(6) Except as otherwise provided under applicable
13 State law, no adoption that has been in effect for a period
14 longer than or equal to 2 years may be invalidated under
15 this subsection.”.

16 **SEC. 6. NOTICE TO INDIAN TRIBES.**

17 Section 103(c) (25 U.S.C. 1913(c)) is amended to
18 read as follows:

19 “(c)(1) A party that seeks the voluntary placement
20 of an Indian child or the voluntary termination of the pa-
21 rental rights of a parent of an Indian child shall provide
22 written notice of the placement or proceeding to the Indian
23 child’s tribe. A notice under this subsection shall be sent
24 by registered mail (return receipt requested) to the Indian

1 child's tribe, not later than the applicable date specified
 2 in paragraph (2) or (3).

3 “(2)(A) Except as provided in paragraph (3), notice
 4 shall be provided under paragraph (1) in each of the fol-
 5 lowing cases:

6 “(i) Not later than 100 days after any foster
 7 care placement of an Indian child occurs.

8 “(ii) Not later than 5 days after any
 9 preadoptive or adoptive placement of an Indian
 10 child.

11 “(iii) Not later than 10 days after the com-
 12 mencement of any proceeding for a termination of
 13 parental rights to an Indian child.

14 “(iv) Not later than 10 days after the com-
 15 mencement of any adoption proceeding concerning
 16 an Indian child.

17 “(B) A notice described in subparagraph (A)(ii) may
 18 be provided before the birth of an Indian child if a party
 19 referred to in paragraph (1) contemplates a specific adop-
 20 tive or preadoptive placement.

21 “(3) If, after the expiration of the applicable period
 22 specified in paragraph (2), a party referred to in para-
 23 graph (1) discovers that the child involved may be an In-
 24 dian child—

1 “(A) the party shall provide notice under para-
 2 graph (1) not later than 10 days after the discovery;
 3 and

4 “(B) any applicable time limit specified in sub-
 5 section (e) shall apply to the notice provided under
 6 subparagraph (A) only if the party referred to in
 7 paragraph (1) has, on or before commencement of
 8 the placement, made reasonable inquiry concerning
 9 whether the child involved may be an Indian child.”.

10 **SEC. 7. CONTENT OF NOTICE.**

11 Section 103(d) (25 U.S.C. 1913(d)) is amended to
 12 read as follows:

13 “(d) Each written notice provided under subsection
 14 (c) shall contain the following:

15 “(1) The name of the Indian child involved, and
 16 the actual or anticipated date and place of birth of
 17 the Indian child.

18 “(2) A list containing the name, address, date
 19 of birth, and (if applicable) the maiden name of each
 20 Indian parent and grandparent of the Indian child,
 21 if—

22 “(A) known after inquiry of—

23 “(i) the birth parent placing the child
 24 or relinquishing parental rights; and

1 “(ii) the other birth parent (if avail-
2 able); or

3 “(B) otherwise ascertainable through other
4 reasonable inquiry.

5 “(3) A list containing the name and address of
6 each known extended family member (if any), that
7 has priority in placement under section 105.

8 “(4) A statement of the reasons why the child
9 involved may be an Indian child.

10 “(5) The names and addresses of the parties in-
11 volved in any applicable proceeding in a State court.

12 “(6)(A) The name and address of the State
13 court in which a proceeding referred to in paragraph
14 (5) is pending, or will be filed; and

15 “(B) the date and time of any related court
16 proceeding that is scheduled as of the date on which
17 the notice is provided under this subsection.

18 “(7) If any, the tribal affiliation of the prospec-
19 tive adoptive parents.

20 “(8) The name and address of any public or
21 private social service agency or adoption agency in-
22 volved.

23 “(9) An identification of any Indian tribe with
24 respect to which the Indian child or parent may be
25 a member.

1 “(10) A statement that each Indian tribe iden-
 2 tified under paragraph (9) may have the right to in-
 3 tervene in the proceeding referred to in paragraph
 4 (5).

5 “(11) An inquiry concerning whether the Indian
 6 tribe that receives notice under subsection (c) in-
 7 tends to intervene under subsection (e) or waive any
 8 such right to intervention.

9 “(12) A statement that, if the Indian tribe that
 10 receives notice under subsection (c) fails to respond
 11 in accordance with subsection (e) by the applicable
 12 date specified in that subsection, the right of that
 13 Indian tribe to intervene in the proceeding involved
 14 shall be considered to have been waived by that In-
 15 dian tribe.”.

16 **SEC. 8. INTERVENTION BY INDIAN TRIBE.**

17 Section 103 (25 U.S.C. 1913) is amended by adding
 18 at the end the following new subsections:

19 “(e)(1) The Indian child’s tribe shall have the right
 20 to intervene at any time in a voluntary child custody pro-
 21 ceeding in a State court only if—

22 “(A) in the case of a voluntary proceeding to
 23 terminate parental rights, the Indian tribe filed a
 24 notice of intent to intervene or a written objection
 25 to the termination, not later than 30 days after re-

1 ceiving notice that was provided in accordance with
2 the requirements of subsections (c) and (d); or

3 “(B) in the case of a voluntary adoption pro-
4 ceeding, the Indian tribe filed a notice of intent to
5 intervene or a written objection to the adoptive
6 placement, not later than the later of—

7 “(i) 90 days after receiving notice of the
8 adoptive placement that was provided in accord-
9 ance with the requirements of subsections (c)
10 and (d); or

11 “(ii) 30 days after receiving a notice of the
12 voluntary adoption proceeding that was pro-
13 vided in accordance with the requirements of
14 subsections (c) and (d).

15 “(2)(A) Except as provided in subparagraph (B), the
16 Indian child’s tribe shall have the right to intervene at
17 any time in a voluntary child custody proceeding in a State
18 court in any case in which the Indian tribe did not receive
19 written notice provided in accordance with the require-
20 ments of subsections (c) and (d).

21 “(B) An Indian tribe may not intervene in any vol-
22 untary child custody proceeding in a State court if the
23 Indian tribe gives written notice to the State court or any
24 party involved of—

1 “(i) the intent of the Indian tribe not to inter-
2 vene in the proceeding; or

3 “(ii) the determination by the Indian tribe
4 that—

5 “(I) the child involved is not a member of,
6 or is not eligible for membership in, the Indian
7 tribe; or

8 “(II) neither parent of the child is a mem-
9 ber of the Indian tribe.

10 “(3) If an Indian tribe files a motion for intervention
11 in a State court under this subsection, the Indian tribe
12 shall submit to the court, at the same time as the Indian
13 tribe files that motion, a certification that includes a state-
14 ment that documents, with respect to the Indian child in-
15 volved, the membership or eligibility for membership of
16 that Indian child in the Indian tribe under applicable trib-
17 al law.

18 “(f) Any act or failure to act of an Indian tribe under
19 subsection (e) shall not—

20 “(1) affect any placement preference or other
21 right of any individual under this Act;

22 “(2) preclude the Indian tribe of the Indian
23 child that is the subject of an action taken by the
24 Indian tribe under subsection (e) from intervening in
25 a proceeding concerning that Indian child if a pro-

1 posed adoptive placement of that Indian child is
2 changed after that action is taken; or

3 “(3) except as specifically provided in sub-
4 section (e), affect the applicability of this Act.

5 “(g) Notwithstanding any other provision of law, no
6 proceeding for a voluntary termination of parental rights
7 or adoption of an Indian child may be conducted under
8 applicable State law before the date that is 30 days after
9 the Indian child’s tribe receives notice of that proceeding
10 that was provided in accordance with the requirements of
11 subsections (c) and (d).

12 “(h) Notwithstanding any other provision of law (in-
13 cluding any State law)—

14 “(1) a court may approve, if in the best inter-
15 ests of an Indian child, as part of an adoption de-
16 cree of that Indian child, an agreement that states
17 that a birth parent, an extended family member, or
18 the Indian child’s tribe shall have an enforceable
19 right of visitation or continued contact with the In-
20 dian child after the entry of a final decree of adop-
21 tion; and

22 “(2) the failure to comply with any provision of
23 a court order concerning the continued visitation or
24 contact referred to in paragraph (1) shall not be

1 considered to be grounds for setting aside a final de-
 2 cree of adoption.”.

3 **SEC. 9. FRAUDULENT REPRESENTATION.**

4 Title I of the Indian Child Welfare Act of 1978 is
 5 amended by adding at the end the following new section:

6 **“SEC. 114. FRAUDULENT REPRESENTATION.**

7 “(a) IN GENERAL.—With respect to any proceeding
 8 subject to this Act involving an Indian child or a child
 9 who may be considered to be an Indian child for purposes
 10 of this Act, a person, other than a birth parent of the
 11 child, shall, upon conviction, be subject to a criminal sanc-
 12 tion under subsection (b) if that person knowingly and
 13 willfully—

14 “(1) falsifies, conceals, or covers up by any
 15 trick, scheme, or device, a material fact concerning
 16 whether, for purposes of this Act—

17 “(A) a child is an Indian child; or

18 “(B) a parent is an Indian; or

19 “(2)(A) makes any false, fictitious, or fraudu-
 20 lent statement, omission, or representation; or

21 “(B) falsifies a written document knowing that
 22 the document contains a false, fictitious, or fraudu-
 23 lent statement or entry relating to a material fact
 24 described in paragraph (1).

1 “(b) CRIMINAL SANCTIONS.—The criminal sanctions
2 for a violation referred to in subsection (a) are as follows:

3 “(1) For an initial violation, a person shall be
4 fined in accordance with section 3571 of title 18,
5 United States Code, or imprisoned not more than 1
6 year, or both.

7 “(2) For any subsequent violation, a person
8 shall be fined in accordance with section 3571 of
9 title 18, United States Code, or imprisoned not more
10 than 5 years, or both.”.

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